

# California Water 101

Newsha Ajami, PhD Chief Development Officer for Research EESA

Nov 1, 2023







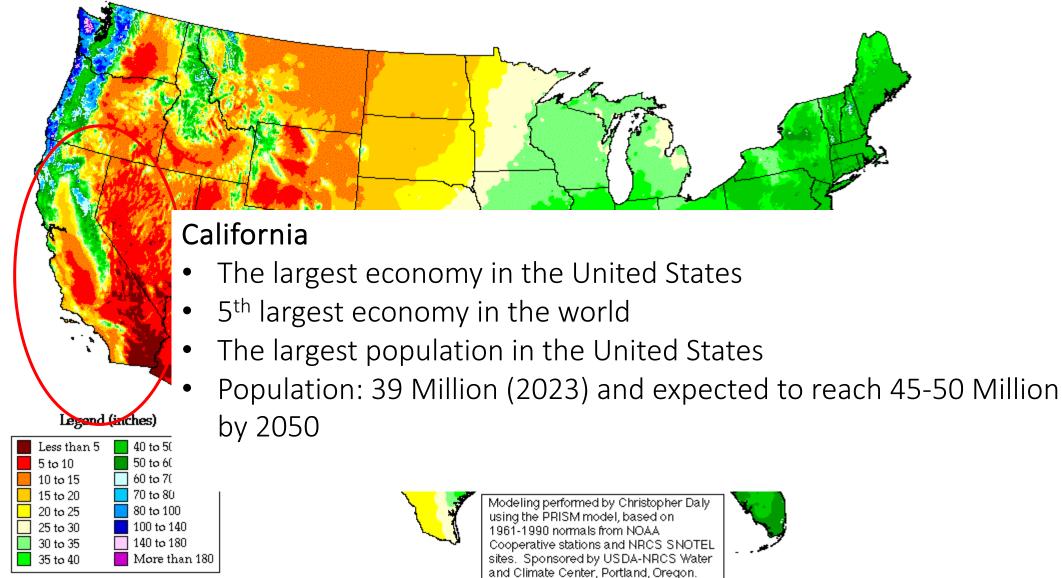


We live in a world defined by 19<sup>th</sup> century laws/institutions, 20<sup>th</sup> century infrastructure, and 21<sup>st</sup> century water needs and challenges.



#### **Annual Average Precipitation**

United States of America



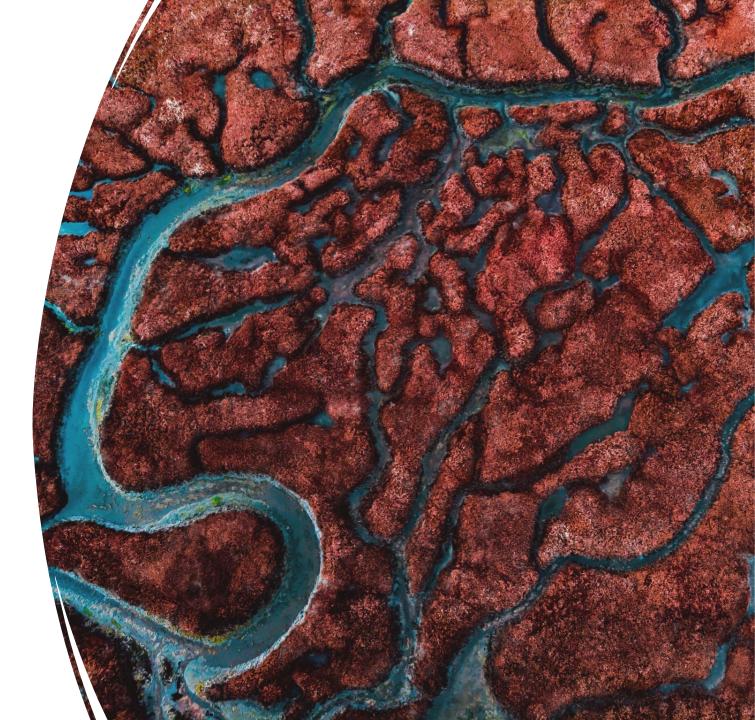
Period: 1961-1990

Oregon Climate Service George Taylor, State Climatologist (541) 737-5705

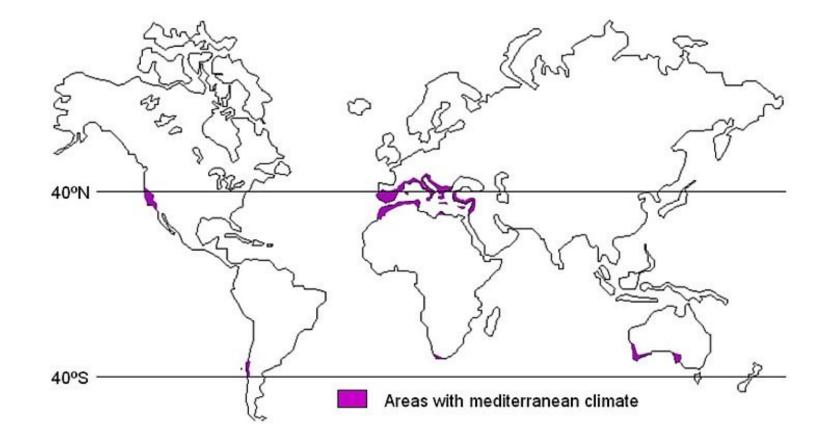
# Competing Demands for Water in California



# Climate and hydrology



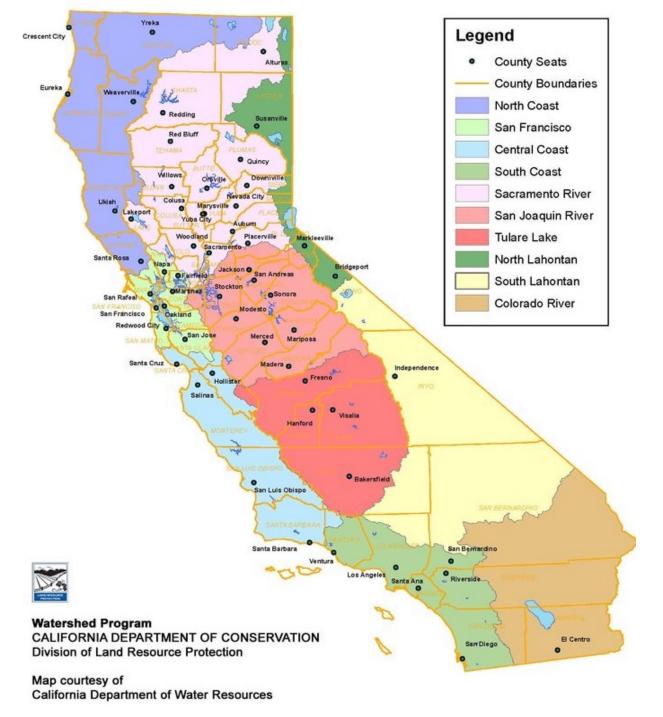
## Mediterranean Climates

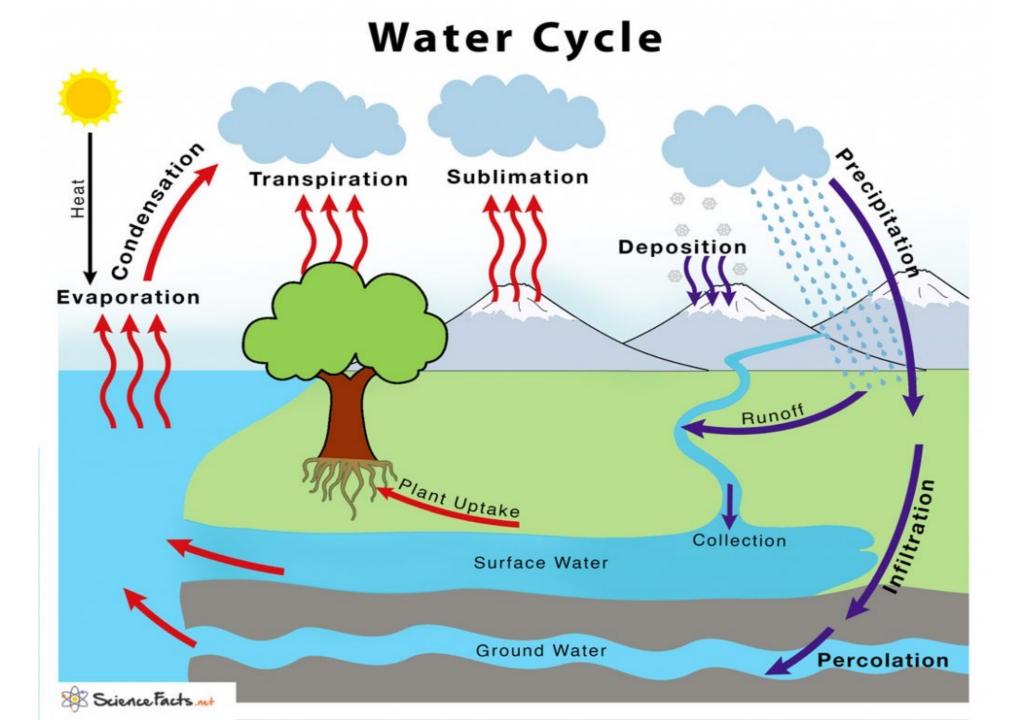


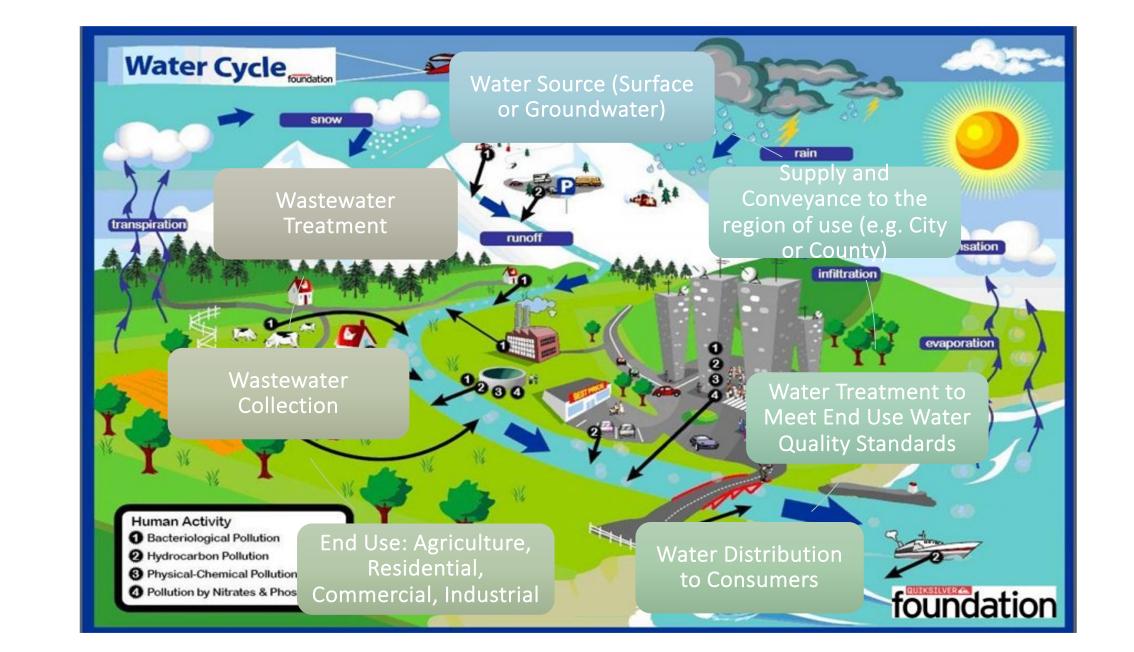
- Seasonality
- Inter- and intra-annual variability

# California's Major Watersheds

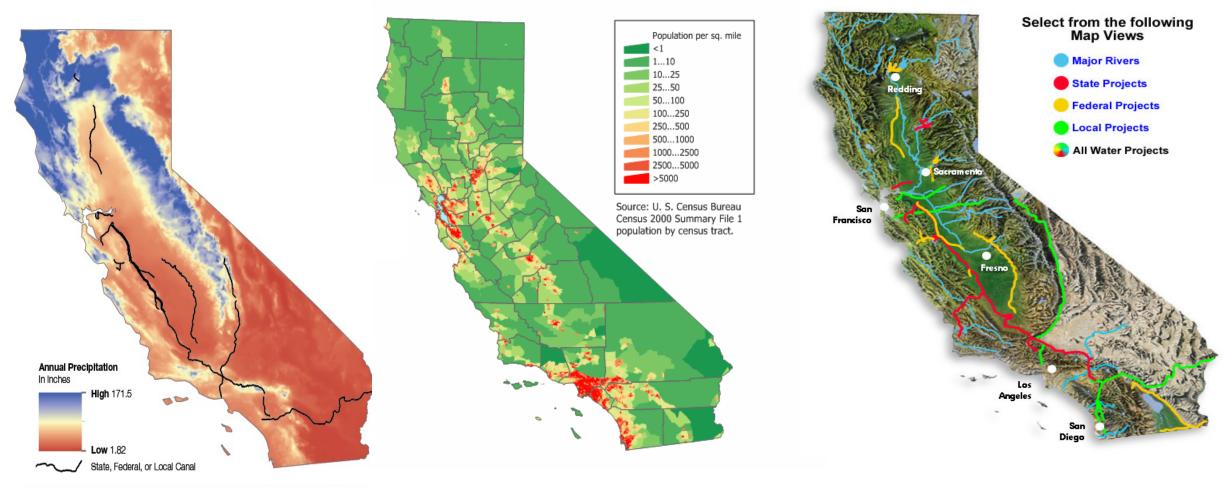
- What is a watershed?
  - It's a land area that channels rainfall and snowmelt to creeks, streams, and rivers, and eventually to outflow points such as reservoirs, bays, and the ocean.







### California: Water Resources, Population, and Infrastructure



Map created by California Department of Water Resources using PRISM (prism.oregonstate.edu).

[map from CDWR 2002]



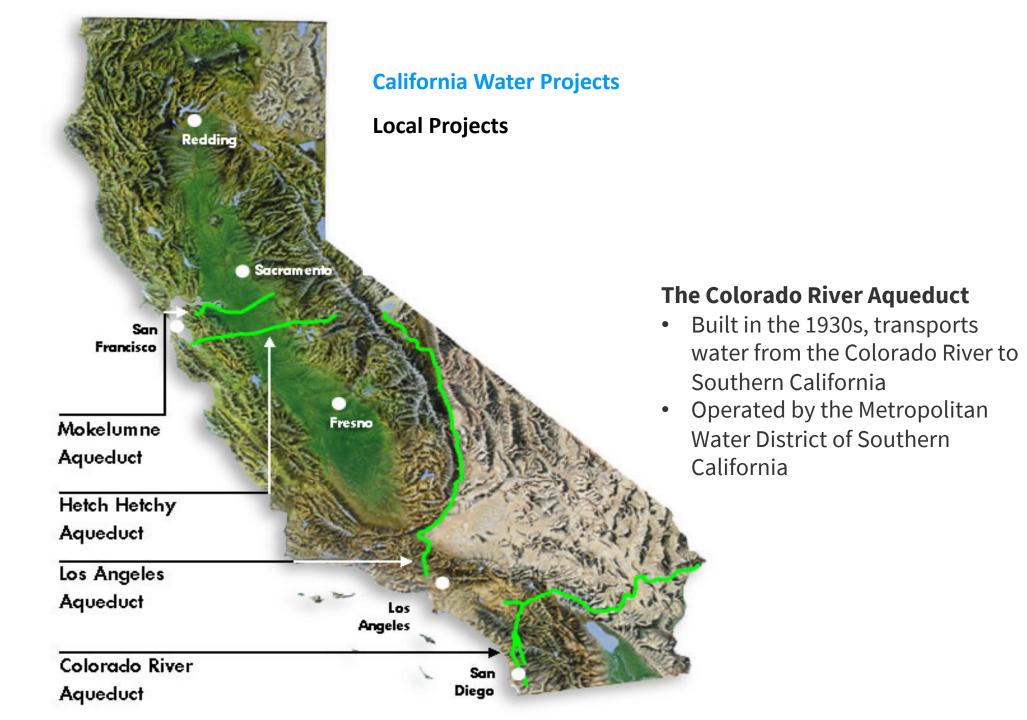
#### Central Valley Project

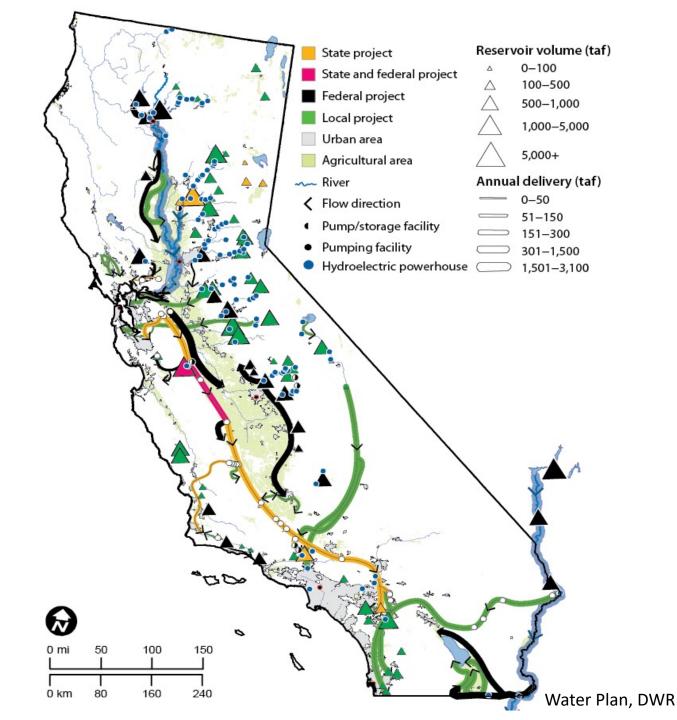
- Built in the 1930s by the U.S. Bureau of Reclamation, the CVP transports water from Lake Shasta in the north to Bakersfield in the southern San Joaquin Valley.
- Support the arid but fertile Central Valley and its agricultural economy.



#### State Water Project:

- Was constructed in the 1960s and 1970s to supply water to more than 27 million people and 750,000 acres of farmland
- Planned, constructed, and operated by DWR
- Lift 1926 ft over the Tehachapi mountains

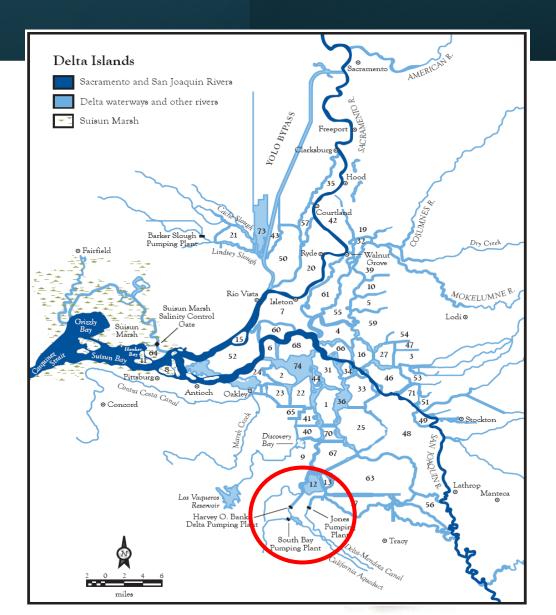




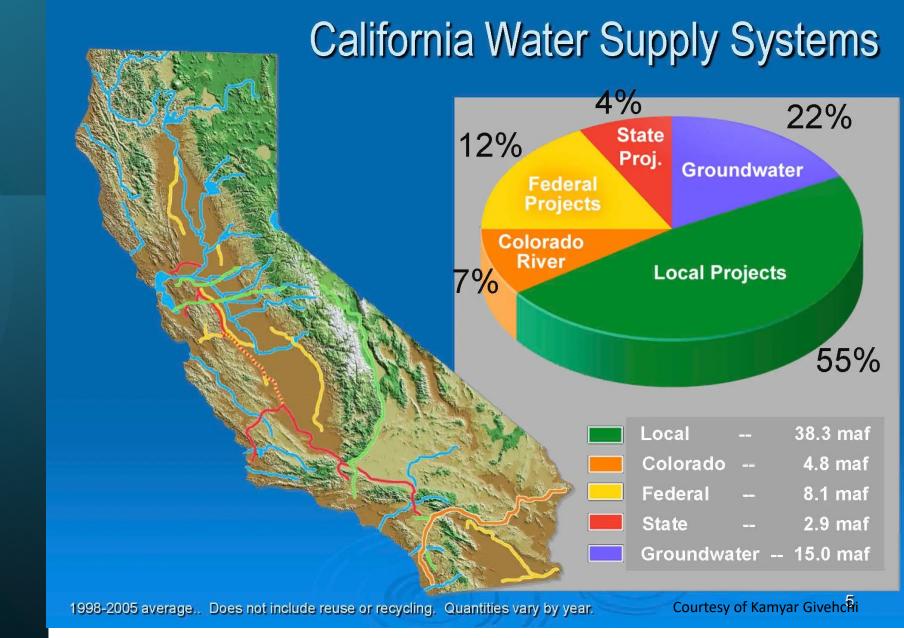
An Elaborate Network of Conveyance and Storage Infrastructure

#### Heart of California's Water System: Sacramento-San Joaquin Delta

- Historically a very rich inland aquatic ecosystem.
- It is the center of California's water distribution system: from North/Sierra to South/Coastal.
- Ecosystems are collapsing all across California especially in the Delta
- Many recent laws and court rulings have been trying to remedy

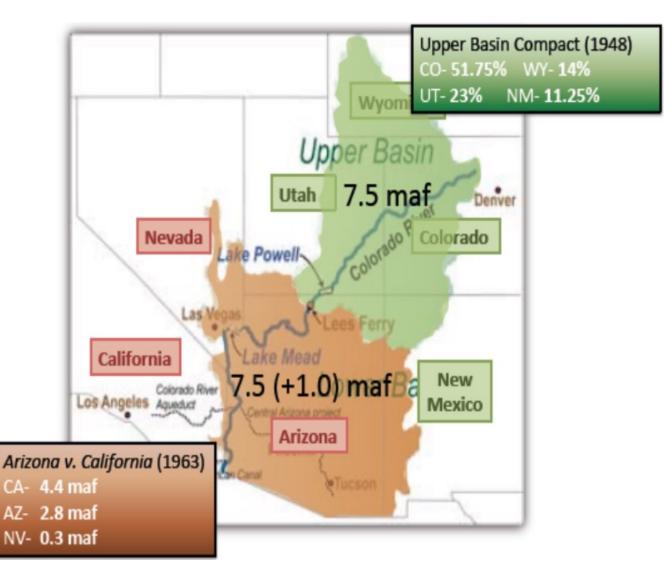


California Water Supply Systems in Numbers



# **Colorado River**

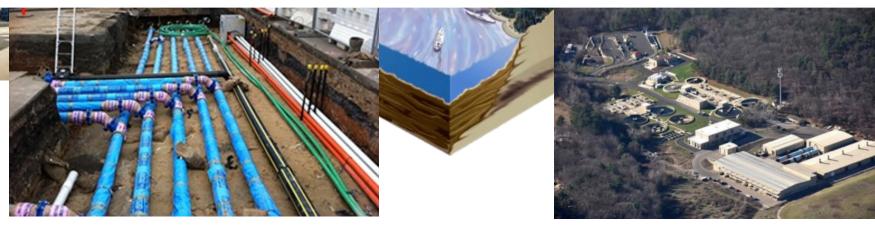
- California derives up to 15% of its surface water supplies from the Colorado River.
- Right to 4,308,000 acre-feet or enough water to supply more than 20 million people annually
- California holds senior water rights due to the "Law of the River:" a group of agreements dating back more than a hundred years
- It is thus entitled to one-third the flow of the river, meaning it can continue to draw water from the Colorado even if Lake Mead reaches dead pool.
- The reality is water rights claims exceeded the amount of available water by a great degree.



#### The 20th Century Centralized Water Infrastructure Model: Supply-side focused



- Once through systems
- Based on
  - water *abundance*
  - hydrologic *stationarity*
  - steady and perpetual demand growth
  - Disregard for the environment and tribal water rights





## Early 20th Century Water Use Cycle

#### Principles of Water Use Cycle:

- Enable growth and economic development
- Build large scale centralized assets
- Design a once through system
- Deliver clean potable water
- Manage Wastewater
- Drain stormwater and floodwater
- Develop a top-down governance structure

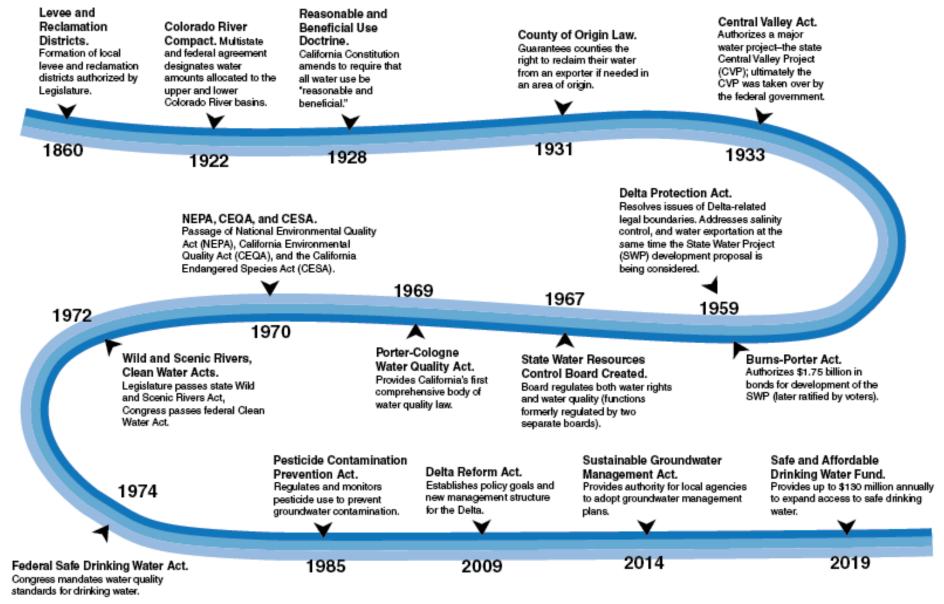
#### Wastewater

#### Water Supply

Drainage (Storm and Flood Water Management)

# Evolution of the State Water Policy and Governance

#### Selected Events in State Water Policy History—Timeline



Source: California's Water: An LAO Primer

California Water Rights System Dictates Water Allocation

# The State of California owns all of the water in the state, and rights pertain to the <u>use</u> of water, <u>not ownership</u>.

- Riparian rights: Based on ownership of land bordering a waterway
- The doctrine of prior appropriation: "First in time, first in right"
- The California Doctrine or Dual Rights: Refers to the blending of Appropriative and Riparian Rights
- Pueblo rights: Under Spanish and Mexican law, some missions attained status as a municipality to use adjacent sources of water
- Federal Reserved rights: Reserved water rights to support public domain land for national parks and forests
- Groundwater rights: Landowners have overlying rights to use groundwater beneath their parcel

Many Entities Are Involved in Water Management			
	Responsibilities		
	Water Supply	Water Quality	Flood Control
State Agencies			
Department of Water Resources	Х		Х
State Water Resources Control Board	Х	Х	
California Public Utilities Commission	Х	Х	
Colorado River Board	Х		
Delta Stewardship Council	Х	Х	Х
Department of Pesticide Regulation		Х	
Department of Toxic Substances Control		Х	
Department of Conservation		Х	
Office of Environmental Health Hazard Assessment		Х	
Federal Agencies			
Bureau of Reclamation	Х		Х
Army Corps of Engineers	Х		Х
Environmental Protection Agency		Х	
Geological Survey	Х	Х	
Other Entities			
Cities and counties	Х	Х	Х
Special districts	Х	Х	Х
Tribal governments	Х	Х	Х
Private water companies	Х		

**Climate Change** Increased frequency & severity of extreme events

Image: George He

#### Urbanization 68% urban population in 2050

**Environmental Justice** water access and affordability

My family Spends

bill for toxic water

on our woter

Aging Infrastructure \$1 trillion to update US drinking water systems

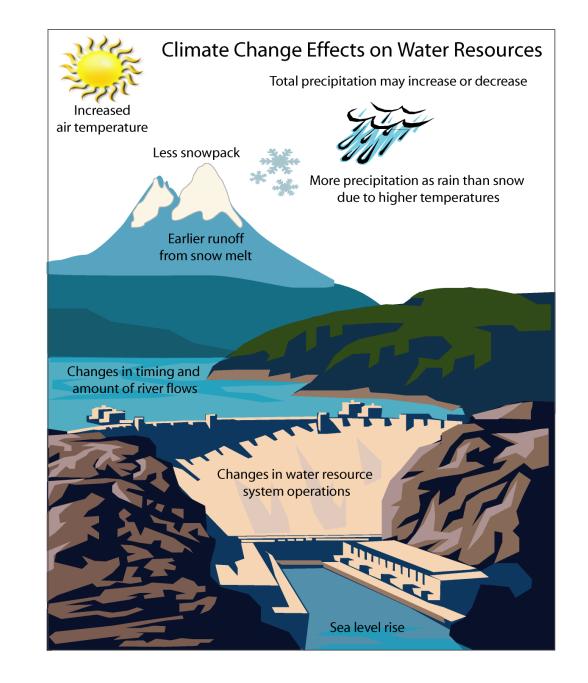
**Competing Environmental Needs** Stricter regulations

# Climate change

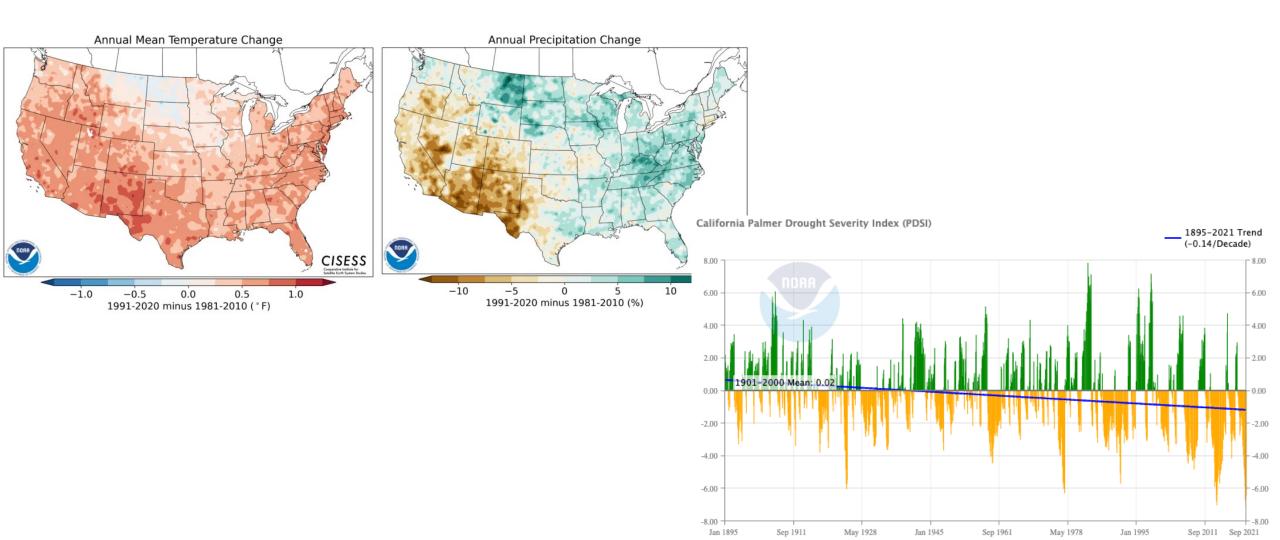
If climate change is a shark, water is its teeth:

According to the UN Environmental Programme (UNEP):

 "The vast majority of natural disasters (over 90 percent) are water related, including drought, flood and tropical storms, with significant impact on societies and the economy." Climate Change and Water Resources



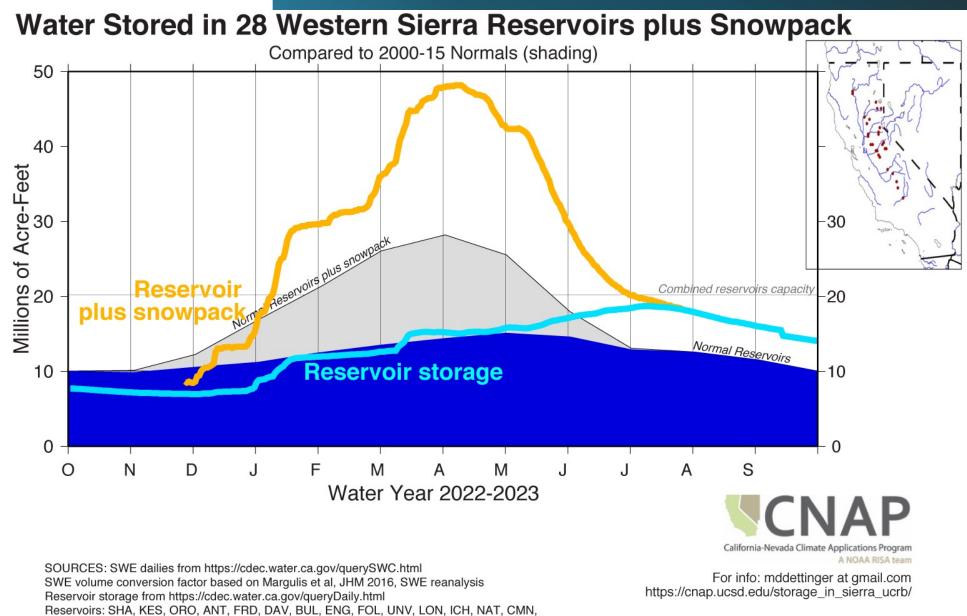
# Changing Climatic Patterns



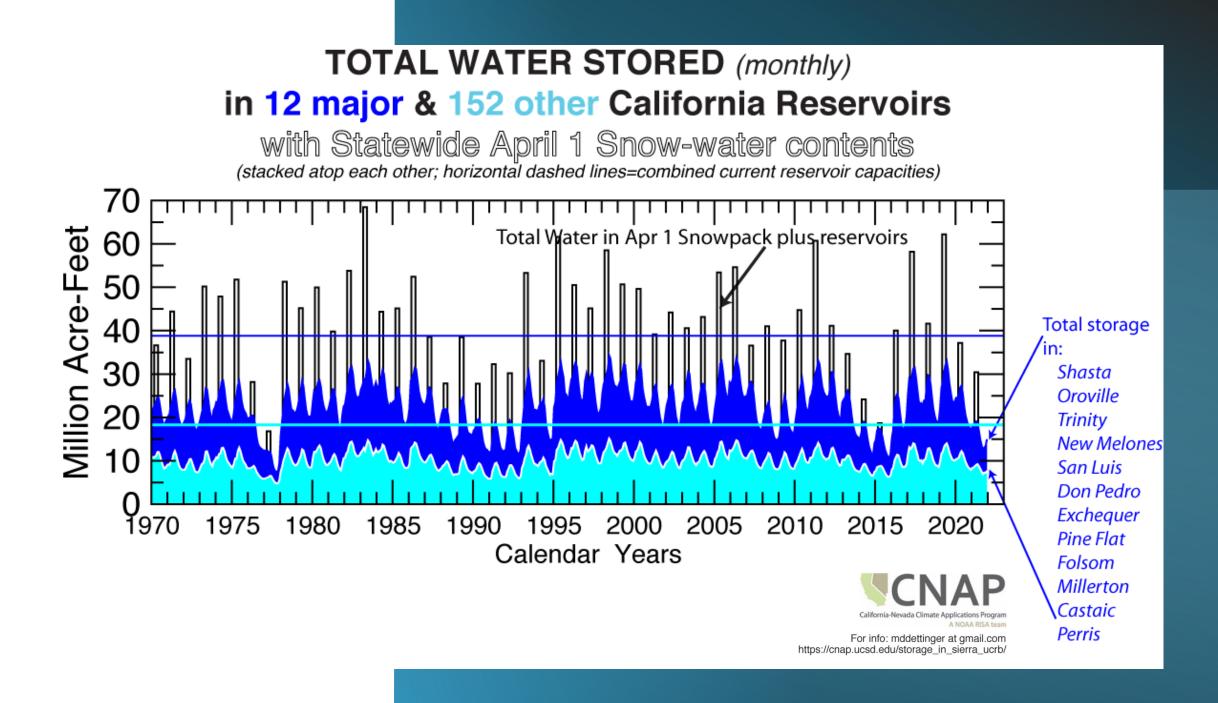
## Water Availability

- Change in evaporation and transpiration rates means an altered water cycle.
- Changes in the type and intensity of precipitation mean changes in availability.
- Changes in snowfall and snowmelt dynamics and runoff timing will affect management.
- Reduced runoff from snowmelt due to sublimation and infiltration
- Uncertain impacts on extreme events, through both floods and droughts may be more of a problem.

# Snowpack as a natural storage is disapearing!

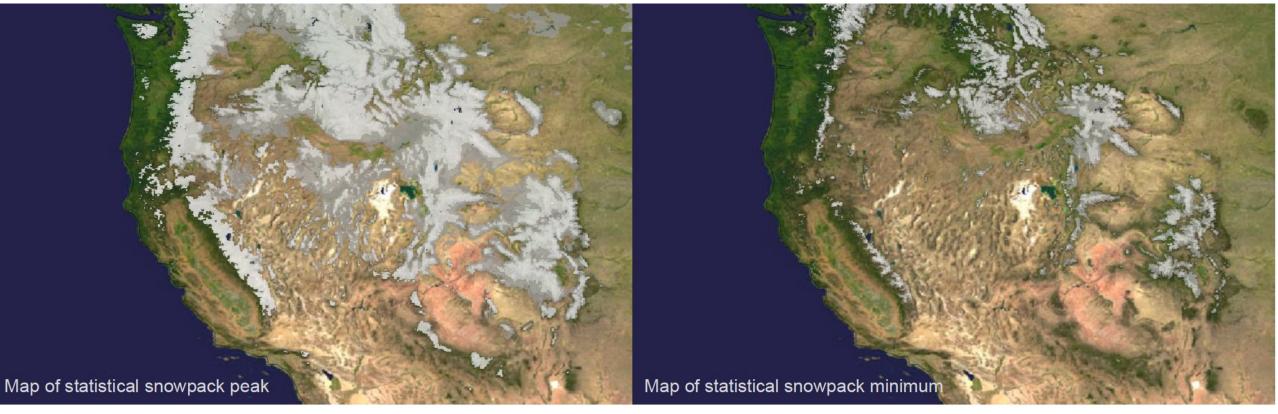


PAR, DON, BRD, TUL, NML, DNP, HTH, CHV, EXC, MIL, PNF, TRM, SCC, ISB



## A Low-to-No Snow Future for California

- We are expected to lose about 70% of our snowpack by the end of this century.
- Snowpack naturally store water for us and accounts for about 70% of our total storage (not accounting for groundwater)



Siirila-Woodburn, Rhoades, et al., 2021

Managed aquifer recharge

# Groundwater

Old

Young

Old water

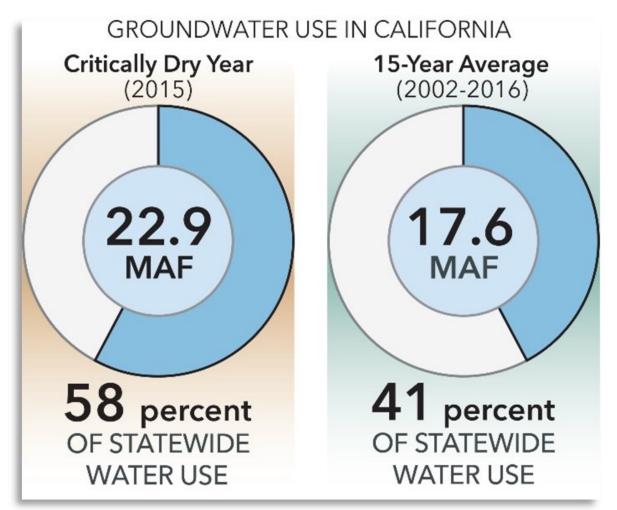
Young

Perennial

water flow

Ferguson et al., 2020

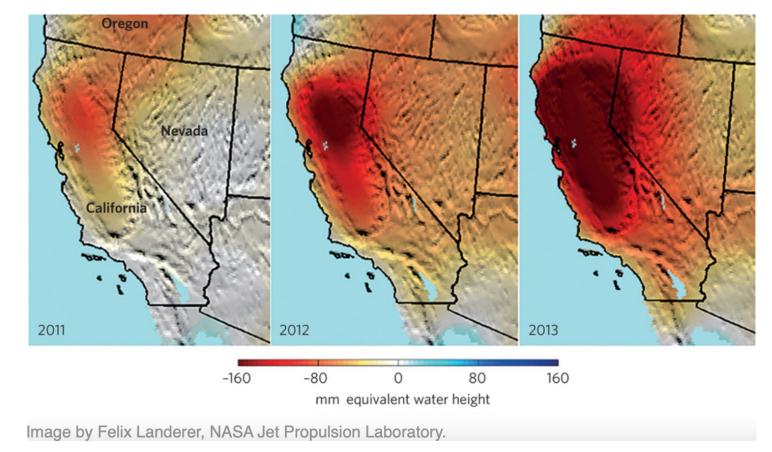
# Groundwater use in California



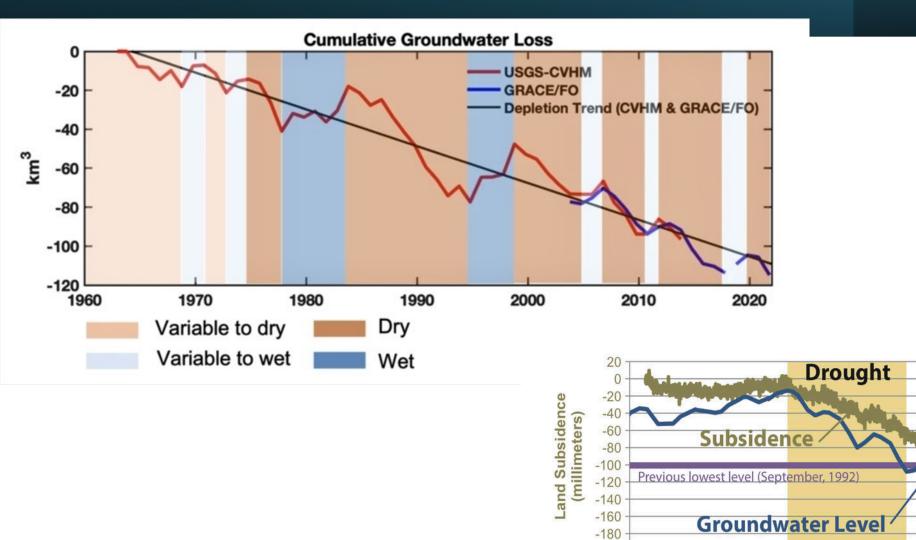
Source: Draft California's Groundwater Update 2020 (DWR).

## Severe Groundwater Depletion

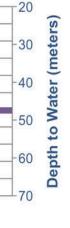
California's groundwater (our second natural storage) is also disappearing.



# Groundwater

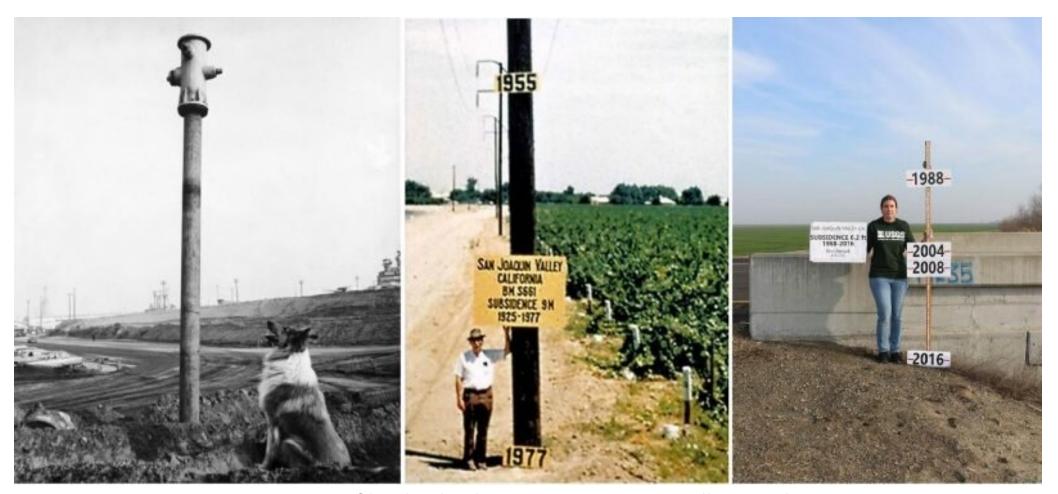


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Drought

## Groundwater mining and subsidence



Measures of land Subsidence in San Joaquin Valley. Credit: USGS

### Implementation Timeline for Major Sustainable Groundwater Management Act (SGMA) Requirements



### January 2015 DWR released initial basin prioritization. High and medium priority basins are subject to SGMA requirements.

### January 2016

DWR identified final list of basins subject to critical conditions of overdraft. These basins face some expedited compliance deadlines.

### June 30, 2017

Local agencies must establish groundwater sustainability agencies (GSAs). SWRCB may designate probationary basins subject to intervention for areas that fail to comply.

### January 31, 2020

GSAs from basins in critical overdraft must adopt and begin to implement groundwater sustainability plans (GSPs). DWR will review plans for adequacy after adoption.

### January 31, 2022

GSAs from basins not in critical overdraft must adopt and begin to implement GSPs. DWR will review plans for adequacy after adoption.

### January 31, 2040

GSAs from basins in critical overdraft must achieve sustainability goals.

#### January 31, 2042

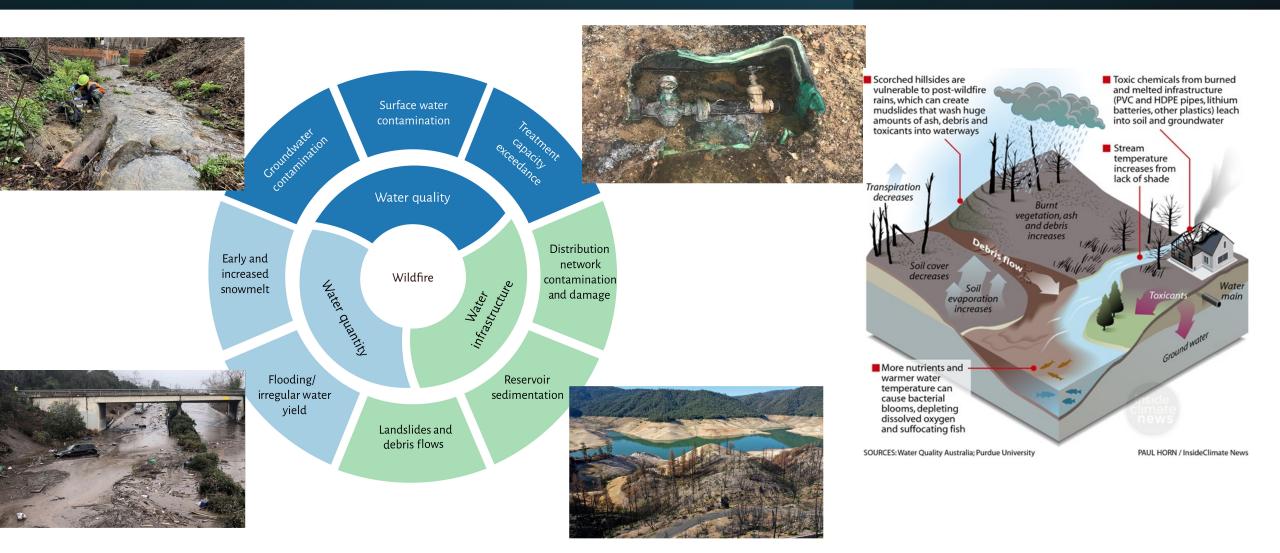
GSAs from basins not in critical overdraft must achieve sustainability goals.

DWR = Department of Water Resources and SWRCB = State Water Resources Control Board.

# Climate Whiplash

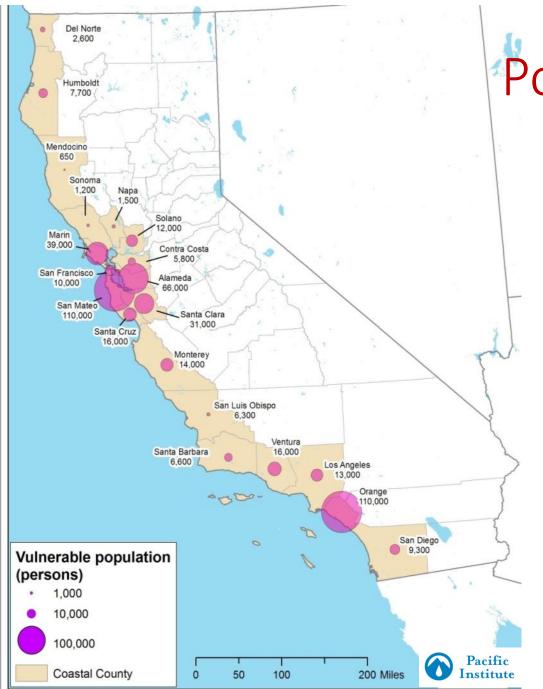


# Wildfires



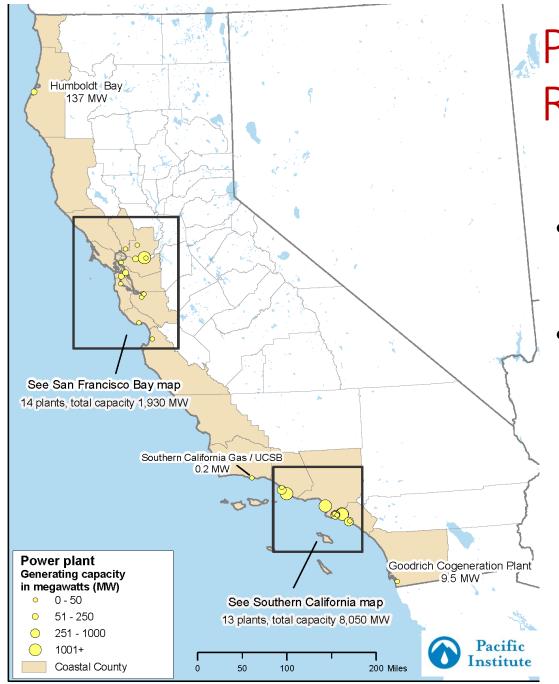
# Sea Level Rise and Water Infrastructure

- Alter groundwater quality in coastal regions: saline water intrusions.
- Poses risk to
  - Coastal population
  - Wastewater treatment plants
  - Wetlands



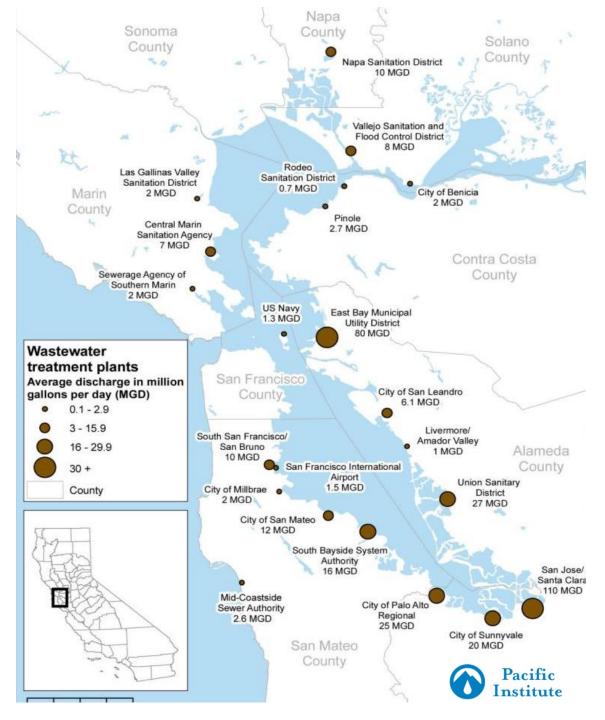
# Population at Risk

- 480,000 people
- 300,000 workers
- Large numbers of low-income people and communities of color who depend on depleting groundwater



# Power Plants at Risk

- 30 coastal power plants
- Generating capacity of 10,000 MW



Wastewater Treatment Plants at Risk

- 22 wastewater treatment plants
- Capacity of 325 million gallons per day

# Wetlands and Sea Level Rise

- Some wetlands may become permanently inundated if sea levels rise faster than they can respond
- California has already lost 96% of its wetlands, at a great cost to the state
- Wetlands are vital for:
  - flood protection
  - water quality improvement
  - wildlife habitat
  - recreation
  - carbon sequestration



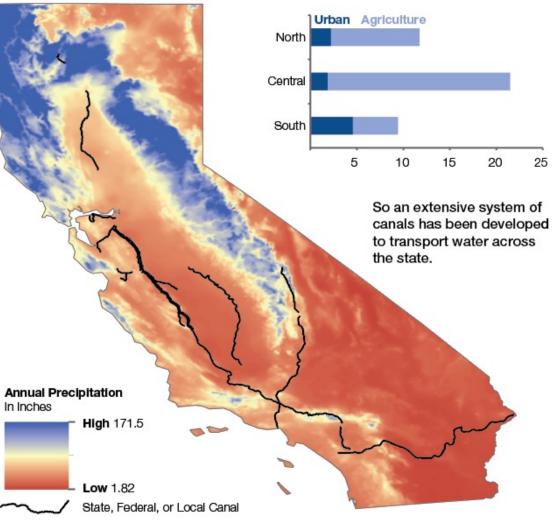
# Water Demand

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### Water Supply Versus Demand

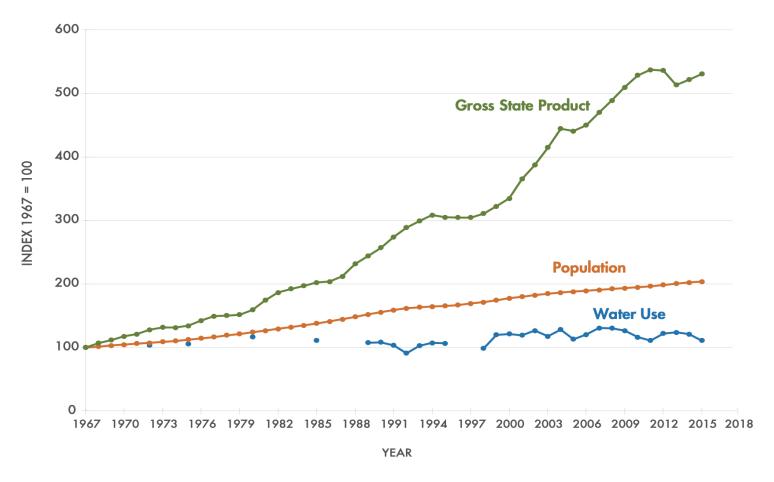
Most Precipitation Falls in Northern California But Much of People's Water Use Occurs in Southern and Central California Water Use in Millions of Acre Feet



Map created by California Department of Water Resources using PRISM (prism.oregonstate.edu).

Figure 1. California Population, Gross State Product, and Water Use Indices, 1967-2016 🔎

Water Demand in California has decoupled from population and economic growth!



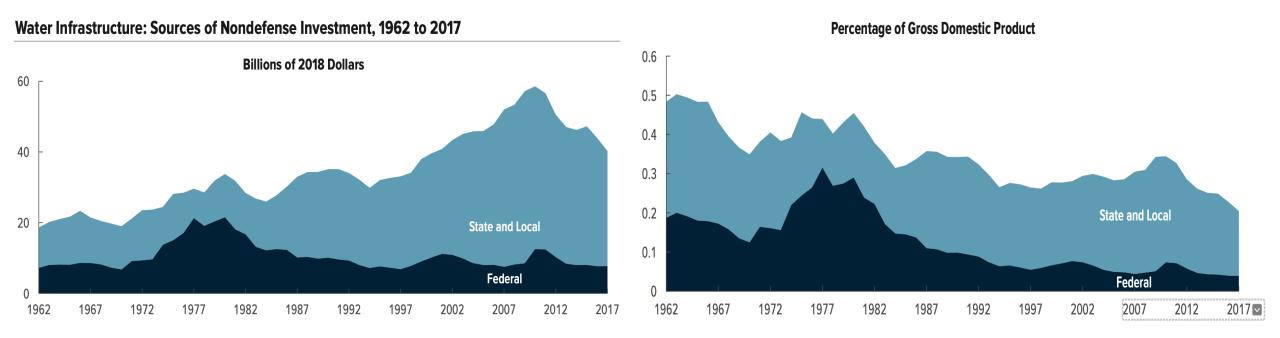
*Note:* All values are indexed to their 1967 values to allow for comparison. Statewide water use data are not yet available for 2017 through the present.

*Data sources:* Water use data from California Department of Water Resources (DWR) 1964; 1970; 2018a; 2019b. Population data from California Department of Finance 2018. Gross state product from United States Bureau of Economic Analysis 2019.



# Funding Water Resilience

## The Federal, State and Local Governments' Spending on Water



Source: Congressional Budget Office, using data from the Office of Management and Budget and the Bureau of the Census.

a. Includes water supply and wastewater treatment facilities.

b. Includes water containment systems (dams, levees, reservoirs, and watersheds) and sources of freshwater (lakes and rivers).

## History of Funding for Water in California

Pre-1850	1850-1920	1920-1950	1950-1970	1970-2000	After 2000	
THEME OF ERA						
Pre- Statehood Era	Development and Growth	Federal Investment	Infrastructure Expansion	Environment, Public Trust	State Bond Funding	
	Resource Extraction			Re	Sustainable Resource Management	
	Conflict					

# A Challenge or An Opportunity

Addressing our 21<sup>st</sup> century water challenges requires rethinking of current financing mechanisms.

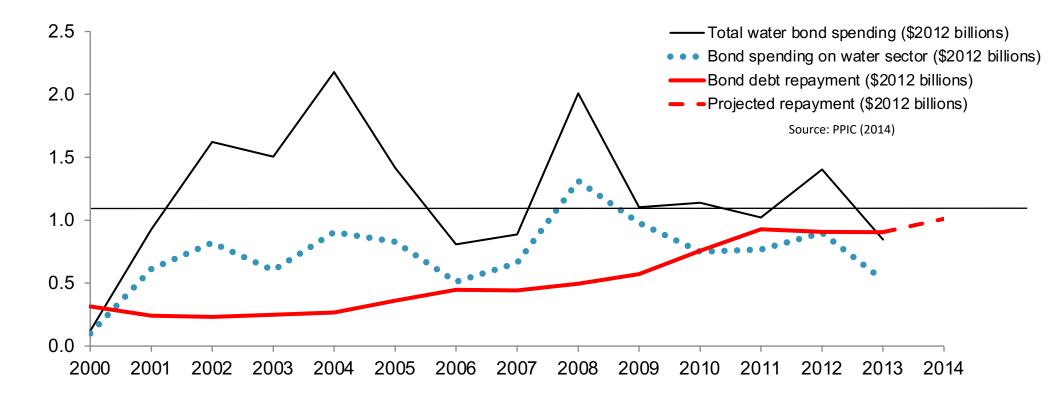
- Some of the financing options include:
  - Municipal bonds
  - State revolving funds
  - Public-Private Partnerships (PPP)
  - Tax initiatives
  - Public benefit funds
- Funding gaps include
  - Conservation and efficiency efforts,
  - Watershed Management
  - Water research and development,
  - Monitoring and data management,
  - Capital investment for innovative water systems
- In California, State General Obligation (GO) bonds, while only 3% of annual water spending, cover about 10% of capital investment in various water projects.



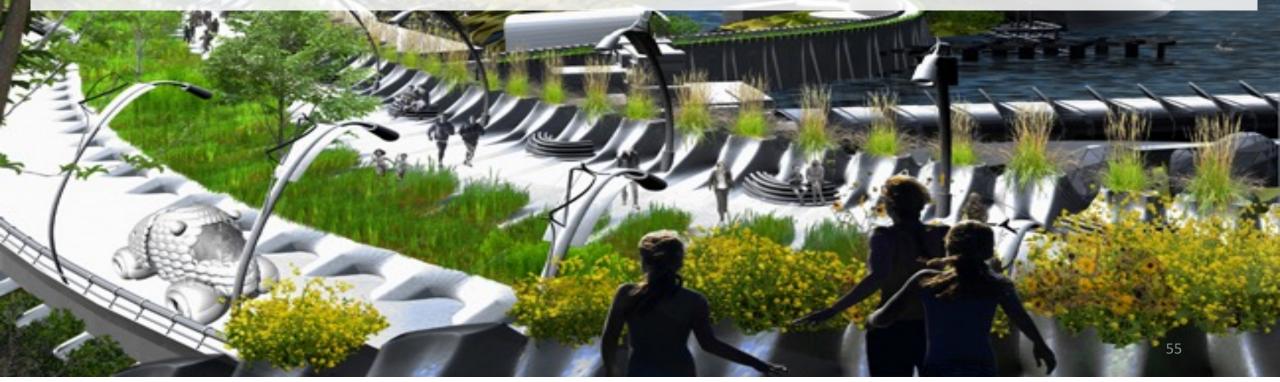
## California's Reliance on GO water Bonds

Bond financing is unreliable and expensive:

- Californians pay \$120 annually / household to pay back water bonds
- Between 2008-2011, 18% of statewide annual water-related spending in California covered Debt service on GO water bonds



# Transitioning to the 21<sup>st</sup> Century Infrastructure Model Requires Fresh Thinking



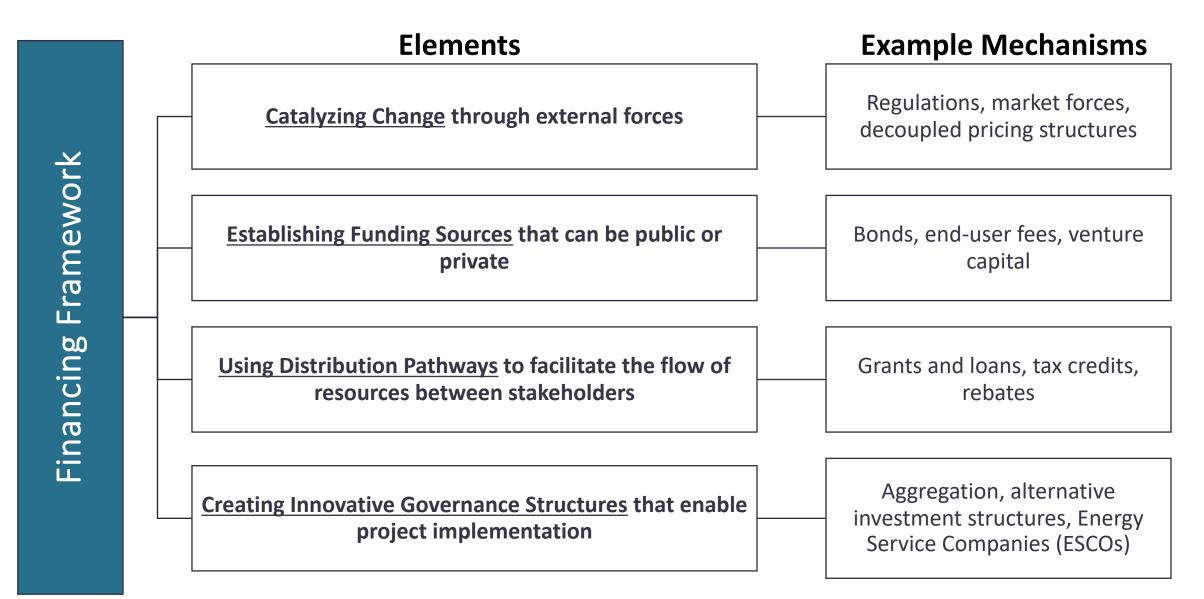


- Information Technology
- Modern platforms and decision-making tools
- Modern regulatory and permitting processes
- Innovating Financing tools

The 21<sup>st</sup> Century Water Infrastructure Model: Hybrid – Gary and Green, Centralized and Distributed

Must acquire new knowledge of how the water use cycle is evolving Rethink and revisit their management and governance tools

# Innovative Financing Framework



Quesnel, Wyss, Ajami, 2016

# The 21<sup>st</sup> century hybrid urban water infrastructure model: mix of distributed solutions at various scales and centralized ones

- Flexibility
- Resiliency
- Reliability

**ARTH** &

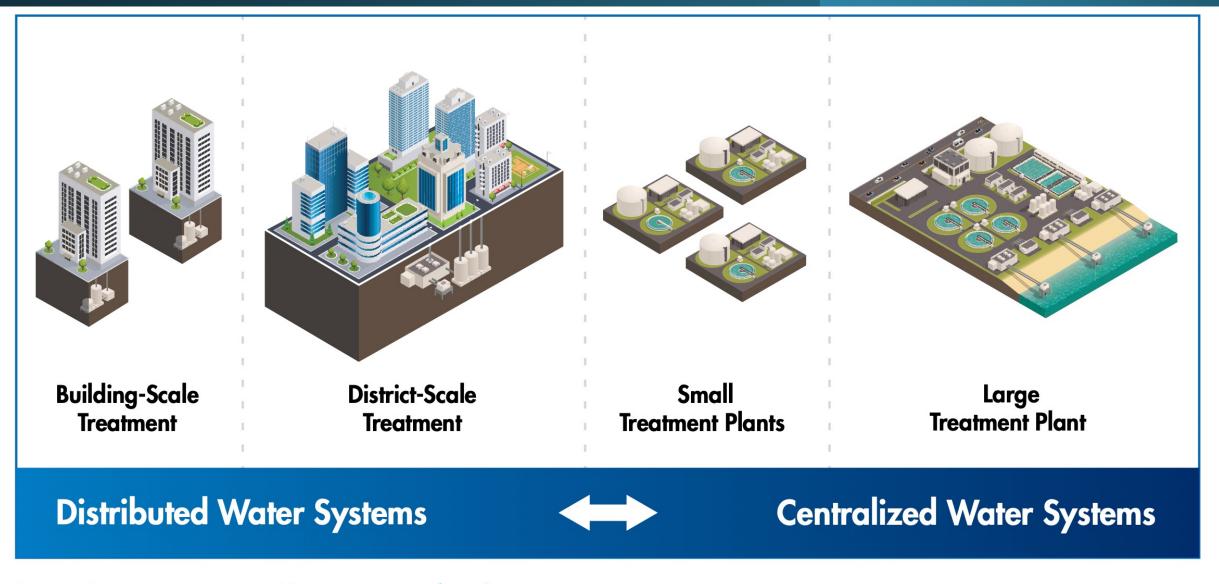
BERKELEY LAE

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### Scales of Water Reuse



Source: Source images created by macrovector, <u>freepik</u>

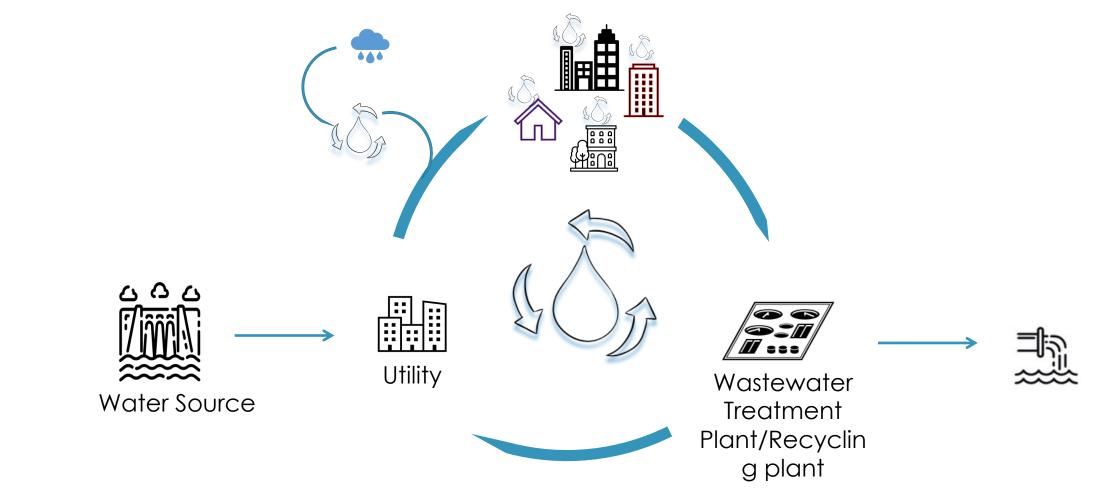
Pacific institute 2021

### San Francisco's Non-potable Water Program

GENTED

A Guidebook for Implementing Onsite Water Systems in the City and County of San Francisco

The 21<sup>st</sup> century hybrid urban water infrastructure model: data-centric, circular, and modular



- Utility is not the only actor
- Customer are also becoming water producers prosumers
- Data and information is key in managing this system

Adriaens and Ajami, 2021

The 21<sup>st</sup> century hybrid water infrastructure model Where, when, and how much? A smart grid that can track distributed production and consumption patterns

What is infrastructure? more than hard/physical infrastructure there is a need for a better set of soft infrastructure data, DSS tools, IT systems, smart meters

What kind of performance measure do we need? Multi benefit and cross-sectoral to enable investment in Nature Based Solutions and Green Infrastructure

What kind of business model? Circular, data-driven, and customer-centric

What kind of policy and governance reforms are needed?

Who is at the table?



# Current and emerging water issues/opportunities in California

- Water-energy-land nexus
- Equitable transition
- Transitioning from a snow-driven to a rain-driven water system
- Managed Aquifer Recharge and groundwater governance
- Wildfires-water interlinks
- Green and natural infrastructure
- Climate informed infrastructure management and planning





"We can't solve problems by using the same kind of thinking we used when we created them." Albert Einstein



## The 20<sup>th</sup> Century Urban Water Infrastructure Model: A Linear/ Once-Through System

